

# **Community Services and Facilities Profile**

The quantity and quality of community services and facilities are important measures of the quality of life of the Northern Region. Categories of services include municipal services, emergency – police, fire, and emergency medical and management, recreation, education, and library. Regional planning efforts seek to recognize the vast array of services, the similarities and differences between service types, existing collaborative and cooperative efforts, and common issues and concerns.

The plan recognizes the activity of other services agencies, including but not limited to social service, health care, and fraternal and social organizations. These agencies and organizations are important contributors to the life and vitality of the community; however, they operate outside the power of local government. It is the expectation that representatives of these organizations will be involved in helping to develop the regional strategic comprehensive plan and will pursue complementary endeavors and programs as a result of their participation.

## **Municipal Services**

The municipal services of the communities of the Northern York County Region reflect a rural lifestyle. The level-of-services is minimal with relatively modest government structure, few full-time employees and recommending bodies, limited land use controls and regulations (Franklintown Borough and Franklin Township), and few municipal-owned properties. The growth and development that is occurring around the US Route 15 corridor and the Dillsburg Area Authority's sewer collection system is a catalyst for change.

Growth and development will continue to bring greater demands on local governments. Meeting these demands may be done individually by each municipality or cooperatively by all or several municipalities. This section of the Community Services and Facilities Profile focuses on the similarities and differences of the five municipal administrative services. This comparison of municipal structure, land holdings, budgeting process, intergovernmental cooperation, and municipal issues / plans forms the foundation for determining the choice between individual or multi-municipal initiatives.

## **Municipal Structure**

The Pennsylvania Municipalities Planning Code (Act 247 as amended), the Pennsylvania Second Class Township Code, and the Pennsylvania Borough Code provide the foundation for the municipal regional organizational structure chart. Figure 5-1 presents the seven roles that are typical in municipal government: policy makers, the quasi-judicial body, independent policy makers, policy advisors, managers and professional / technical staff and service providers.

**FIGURE 5 -1:  
MUNICIPAL ORGANIZATIONAL STRUCTURE**

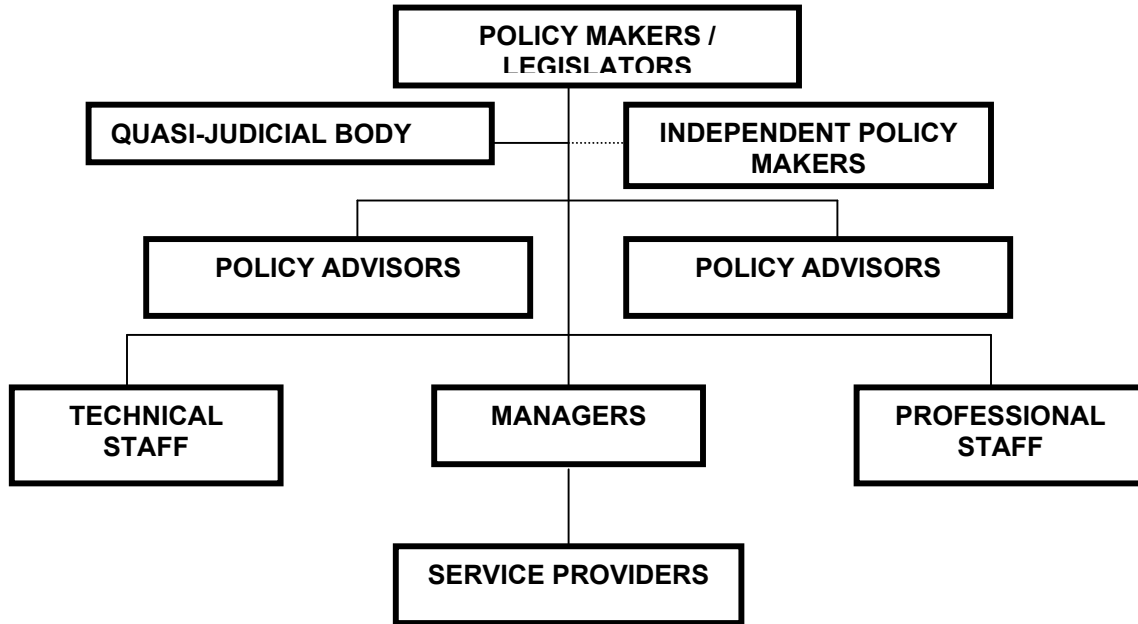


Table 5-1 describes the structure of each organization within this framework. Both similarities and differences exist within the government structure of the Northern Region's five municipalities. These characteristics affect the flow of communications and cooperation between municipalities. Similarities in function may be enhancements, whereas differences may represent impediments or obstacles.

**Policy Makers / Legislators**

The form of government varies for townships and boroughs. The three Townships of the region - Carroll, Franklin, and Monaghan – are Townships of the second class. The governing body is a board of supervisors. Carroll and Franklin both have 5-member boards. Monaghan operates with a three-member board. It is a common phenomenon in rural Pennsylvania to see an increase in the number of Township supervisors with increases in population, development, and services; therefore, it might be expected that over the next 10-years Monaghan may consider increasing the number of board members.

The governing body of the two Boroughs – Dillsburg and Franklintown – is a council of seven elected officials. The Boroughs also have an elected mayor. The primary policy makers in the Boroughs are the council members. The Borough mayors in Pennsylvania generally have jurisdictional responsibility for the police department or police negotiations and represent the tie-breaking vote for council decisions.

**Quasi-Judicial Board**

The judicial function in local government only comes into play when the municipality has adopted a zoning ordinance and map. The zoning hearing board administers the zoning ordinance with the help of the zoning officer and professional opinion of the zoning

Insert Table 5-1

hearing board solicitor. Three of the five jurisdictions have an adopted zoning ordinance: Carroll and Monaghan Townships and Dillsburg Borough. Each of the 3-member zoning hearing boards function similarly in accordance with the Pennsylvania Municipalities Planning Code. Franklin Township and Franklinton Borough do not have zoning ordinances. Land use is regulated by the municipal subdivision and land development ordinance.

### **Independent Policy Makers**

The governing bodies may form authorities to manage, create policy, and develop rules and regulations for specific purposes. Authorities offer opportunities for municipalities to work cooperatively in providing public services. The most common forms of authorities are associated with public utilities. The Dillsburg Area Authority (DAA) serves four of the five municipalities: Carroll, Franklin, Dillsburg, and Franklinton (see the Utilities Profile for a description of the DAA). Dillsburg Borough and Carroll Township also have combined efforts through the formation of the Logan Park Authority. The Franklinton Water Authority is a single purpose authority, which administers the community's water system.

### **Policy Advisors**

The governing bodies also appoint special committees or commissions to review proposals and make recommendations on specific topics. These special committees and commissions have no formal authority unless assigned by the governing body. The most common advisory group is the municipal planning commission. The planning commission's primary role is to provide recommendations on subdivisions and land developments, coordinate the development of comprehensive plans and land use ordinances, review proposals and projects for consistency with the comprehensive plan, and comment on planning and zoning issues. Four of the five municipalities have a planning commission: Carroll, Franklin, Monaghan, and Dillsburg. Franklinton Borough does not have a planning commission. Its Borough Council relies on the services of the York County Planning Commission for subdivision and land development review/approval.

The twelve-member Carroll Township Citizens Advisory Committee, established in 1998, operates at the discretion of the Board of Supervisors. The purpose of the Committee is to act as a liaison between the Board and community, bringing public input, issues/concerns, and recommendations to the Board. Dillsburg Area has a Strategic Planning Committee. The Committee is comprised of nine members including business people, civic leaders, professionals and property owners. The mission of the group is downtown revitalization. A clear connection needs to be made between the work of these committees and the comprehensive plan.

### **Managers, Professional & Technical Advisors**

Managing the day-to-day activities of the municipal government is the responsibility of the manager, professional and technical advisors level of the government structure. The highest administrative staff position in local government is generally the secretary-treasurer or the manager. Each of the five municipalities has a comparable administrator. Monaghan and Franklin Townships employ full-time secretary-treasurers. Carroll Township and Dillsburg Borough employ both a full-time manager and a

secretary-treasurer. Franklinton Borough's secretary-treasurer is part-time. The office is open for limited hours during the week. Many of the chief administration officers take on other responsibilities, such as zoning officer and building permit officer (see discussion of service providers).

Professional and technical assistance comes in the form of legal opinions from the municipal solicitors, infrastructure management from the municipal engineer and the head of the road crew or public works, and security from the chief of police. The Northern York municipalities all contract services for municipal solicitors and engineers. Four of the five employ a manager for the road crew or public works; the only municipality that contracts these services is Franklinton Borough. Carroll Township is the only Township that has a police department. The police chief is the manager of that department.

### **Service Providers**

The number of full-time and part-time employees and contracted services is a reasonable indicator of the complexity of local government. Growth and development puts greater demands on the services offered by the municipalities. Municipal staff grows to keep pace with these demands. Carroll Township, the most populated and fastest growing community in the region, also has the largest staff with thirteen full-time and three part-time employees (nine associated with the police department). Franklin Township is second (three full-time and four part-time employees) followed by Monaghan Township (three full-time and two part-time) and Dillsburg Borough (four full-time and one part-time). Franklinton Borough operates with only one full-time staff – the Borough Secretary Treasurer.<sup>1</sup>

Many of the municipalities' chief administrative officers provide services other than administration. The Carroll Township secretary-treasurer and Dillsburg Borough manager function as the municipal zoning officer. Monaghan Township is the only municipality to employ a part-time zoning officer. The secretary-treasurers of Franklin Township and Franklinton Borough serve as their respective municipal building codes officer.

All of the municipalities contract sewage enforcement services to outside providers. Franklin Township and Dillsburg Borough contract police service from the Northern Region Police Force.<sup>2</sup> Franklinton Borough and Monaghan Township contract services from Carroll Township Police Department. Carroll Township also contracts with a Dog Enforcement Officer. Each municipality has an appointed emergency management officer.

### **Municipal-Owned Facilities and Properties**

Land holdings represent major investments of municipal governments (see Table 5-2). These investments are not limited to the cost of land or construction, but represent

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<sup>1</sup> This report reflects data obtained in June 2001. Changes may have occurred since the reporting period.

<sup>2</sup> Dillsburg Borough is in the process of changing police service providers from Northern York Regional Police to Carroll Township Police. The actual change will not occur for one year from the date of the decision to change.

Insert Table 5-2





continuing maintenance and operating costs. Table 5-2 lists the facilities and properties owned by the five municipalities. None of the five municipalities has a significant amount of land holdings. The majority of the properties are associated with administrative services or parkland. Franklin Township has the largest municipal land holdings (approximately 30 acres), followed by Carroll Township (14 acres). The remaining municipalities have relatively sparse municipal land holdings. Region-wide, few areas of parkland are in municipal ownership.

### **Municipal-Owned Equipment**

Municipal-owned equipment is another major investment incurred by most municipalities with growth in population and development. Table 5-3 provides a description of the major equipment owned by each municipality. The sharing of specialized equipment, especially in the case of limited or infrequent need for the equipment, is one opportunity for municipalities to work together to share costs and avoid redundancy of services. None of the five municipalities utilize a review and replacement process to schedule the purchase of new equipment.

### **The Municipal Budget and Budgeting Process**

The ability of the government to adequately budget for annual and capital expenses is an administrative task that affects the provision of services and the well-being of the community. The purpose of this summary is not to compare the way in which the five municipalities spend money, but to look for similarities and differences in the budgeting process that may affect the municipalities' ability to work cooperatively together.

- Schedule for the initiation and completion of the process: the municipalities begin the budgeting process in August and finish by December of the same year.
- Method of budgeting: The municipalities utilize a similar budgeting process, beginning with the municipal administrators' or treasurers' review of previous years budgets for the past one to three years, adjustments based on current needs and presentation to the governing body or subcommittee of the governing body (in the case of Franklinton Borough) for adjustments. The budget is presented at a public hearing and adopted before the end of the year. None of the five municipalities has a capital improvements program or a budgeting by objectives budgeting process.
- Funding Strategy: Each municipality maintains a general fund with similar funding categories, although these categories may be given different names and/or titles. The categories represent the revenue and expenditure side of the general fund.

**TABLE 5-3  
MUNICIPAL-OWNED EQUIPMENT – JUNE, 2001**

<b>MUNICIPALITY</b>	<b>EQUIPMENT TYPE</b>	<b>DESCRIPTION</b>	<b>CONDITION</b>
Carroll Township			
	Echo chain saw	Purchased in 1986	Poor
	Ford tractor	1976 – 515 with 735 cab	Poor
	Ferguson tractor	Model 35	Poor
	John Deere tractor	1987 - 210 C Loader	Fair
	Chevy dump truck	1983	Poor
	Air compressor	1984	Poor
	Acetylene torch set	Purchased 1990	Fair
	Welder	Purchased 1990	Good
	Grader		Poor
	Paver	Blaw-Knox 180	Poor
	Case backhoe		Poor
	Tiger Mower		Poor
	Ford pick up truck	1986	Poor
	Huber Roller	1993 - used	Poor
	Road widener	1994 - used	Fair
	Ford L-8000	1996	Good
	Ford L-8000	1996	Good
	Dodge pick up truck	1996	Good
	Stihl chain saw	1996 – model O39	Good
	GMC dump truck	1999 – 8500 series	Good
	Emergency generator	1999	Fair
	Air compressor	2000	Good
	Dyna Pac Roller	2000 – Model CC102	Good

<b>MUNICIPALITY</b>	<b>EQUIPMENT TYPE</b>	<b>DESCRIPTION</b>	<b>CONDITION</b>
	Ford dump truck	2000 F-450	Good
	Hudson Trailer	2000 – 10,000 lb	Good
	Wacker Tamper	1993	Good
	Water pump	1994	Good
Dillsburg Borough	Ford 1 –Ton dump truck	1994 –has snow plow and cinder spreaders	Fair
	Dodge pick-up	1999 – 4-wheel drive with snowplow	Excellent
	Skid loader		Good
Franklintown Borough	Chevy 2500 pick up truck	1995 – with plow and spreader	Good
Franklin Township	Caterpillar	1948 – grader	Fair
	John Deere	1977 – Loader	Good
	Mauldin Roller	1977 – Tag along roller	Good
	Galion Roller	1983 – 12 ton roller	Good
	Sweepster Broom	1987 – 3 point hitch	Fair
	Ford mower	1987 – flail mower – 3 point hitch	Fair
	Plow	1987 – “V” plow	Good
	Mower	1990 – side mount woods mower	Poor
	Stone chipper gates	Two – stone chipper gates	Good
	Cinder spreaders	Two – cinder spreaders	Fair
	Snow plows (pick – ups)	Six	Good
	Kubota tractor	1991 -	Fair
	North Star high pressure washer	1995	Good
	Coleman electric generator	1994	Good
	Master heater	1995 – 165,000 BTU heater	Good
	Stanley Tree Trimmer	1994 – Hydraulic tree trimmer	Good
	Ford tractor/loader	1997 545D	Excellent

<b>MUNICIPALITY</b>	<b>EQUIPMENT TYPE</b>	<b>DESCRIPTION</b>	<b>CONDITION</b>
	Bradco 611 Backhoe	1998 – for use on Ford 545D loader	Excellent
	Chevy C70 Truck	1985 – 32,800 lb GVW	Good
	Ford F-700	1995 – 35,000 lb GVW	Excellent
	Chevy 1-ton dump truck	1991 – 3500 series	Fair
	Ford F-550 dump truck	2000 – with cinder spreader	Excellent
	Cinder spreader	1999 – for use with Ford F-700	Excellent
	New Holland tractor/loader	2000- Model TL90	Excellent
	Erskine 840	2000 – snow blower	Excellent
Monaghan Township	Flink 10PA 4860	Snow plow	Fair
	Valk 10 foot	Snow plow	Fair
	Diamond by Myers 8"6" Model VCT20	Snow plow	Fair
	Balderson Model BV1147247	V plow	Fair
	M.B. Model ARMT 7'	Road sweeper	Fair
	International Dump truck Model 7400*	Dump truck	Excellent
	Honda Model AP 2000	Plate tamper	Fair
	Wacker Model BS52Y	Jack tamper	Fair
	Stihl TS400	Demo saw w/ cart	Fair
	Cat 14C	Grader	Fair
	John Deere 401 D	Tractor	Fair
	Model 213084	Hydraulic tree limb loppers	Fair
	Ford 787	3pr. Grader blade	Fair
	Drop Spreader		Fair
	Tailgate spreader		Fair
	Flink VCT 20	Salt spreader	Fair
	Gledhill 110	Salt spreader	Fair
	Monroe	Salt spreader	Fair

Source: Municipal interviews, June 2001. \*New information since interviews.

**General Fund Revenues:**

- ❑ Real Estate Taxes: real estate taxes and real estate transfer taxes
- ❑ Occupational and Local Enabling Taxes: occupational privilege taxes, per capita tax, gas tax, state licensing taxes, & earned income/wage taxes
- ❑ Licenses & Permits
- ❑ Fines and Forfeits
- ❑ Interest Earnings: interest earnings, proceeds of general fixed assets, cable television franchise fees, liquor licenses, rents and royalties
- ❑ Intergovernmental Revenues: public utility realty tax (PURTA), motor vehicle fuel tax (state liquid fuels fund), and alcohol beverage tax
- ❑ Service Charges: general government, wastewater services, water services, sanitation services, and recreation services
- ❑ Miscellaneous Revenues: special assets, contributions and donations from private sector, and all other miscellaneous revenues

**General Fund Expenditures:**

- ❑ Administration: expenditures for administration, auditing and bookkeeping services, legal services, and other management functions
- ❑ Police: expenditures for police services
- ❑ Fire/Ambulance: contributions to fire and ambulance companies
- ❑ Emergency Management: expenditure by the emergency management agency
- ❑ Public Works / Road Maintenance: expenditures for employee liability, wages, snow removal, signs, streetlights, and capital purchases
- ❑ Parks & Recreation: expenditures for park maintenance
- ❑ Debt Services: expenditure toward principle and interest debt
- ❑ Miscellaneous and Other Financing

**Special Funds:** Many of the municipalities operate special funds.

- ❑ Carroll Township: Recreation Fund collected as a fee-in-lieu of dedication, Street Lighting Fund, DARE, Traffic Study Fund, and Police Pension Fund
- ❑ Dillsburg: Capital Reserve Fund, Bicentennial Fund, Shambaugh Memorial Fund, and the Clock Fund
- ❑ Franklin Township: Capital Reserve Fund, Recreation Fund (source – pavilion rentals), Escrow Funds
- ❑ Franklintown Borough: Park and Recreation Fund
- ❑ Monaghan Township: Capital Reserve Fund

**Intermunicipal Cooperation**

A major emphasis of the regional planning process will be to uncover opportunities for multi-municipal cooperation between the municipalities of the Northern York County Region. These cooperative efforts may involve two or more of the five participating municipalities in this Plan, plus other municipalities of the Northern York County School District. The starting point for the success of collaborative and cooperative efforts is the region's recent history with working together. The work of the Region's Intermunicipal Committee attests to the commitment of municipalities' willingness to explore new cooperative opportunities. Two important milestones demonstrate this resolve, the advancing of the Route 15 Corridor Study and this planning process.

Table 5-4 lists other recent cooperative initiatives. These efforts include a range of services: police, highway maintenance, recreation, solid waste, and sewer and water. Both formal and informal arrangements exist between municipalities. Police services and public utilities represent the major contractual agreements. Highway maintenance efforts are undertaken generally through informal (verbal) arrangements.

**TABLE 5-4  
MULTI-MUNICIPAL COOPERATION  
NORTHERN YORK COUNTY REGION – JUNE, 2001**

<b>TYPE</b>	<b>DESCRIPTION</b>	<b>COOPERATING MUNICIPALITIES</b>	<b>FORMAL AGREEMENT</b>
<b>POLICE SERVICES</b>	Regional police services	Carroll Township Police Department (service provider) - Monaghan Township & Franklinton Borough (service purchaser)	Formal contractual agreement
	Regional police services	Northern Region Police Force (service provider) – Dillsburg Borough & Franklin Township (service purchaser)	Formal contractual agreement
<b>HIGHWAY MAINTENANCE SERVICES</b>	Snowplowing services across municipal boundaries	Carroll Township & Warrington Township  Carroll Township & Dillsburg Borough	No formal agreement / first come – first serve
	Employee & equipment sharing for large jobs – tree trimming / road maintenance	Carroll, Washington, Warrington, Newberry, Fairview, & Monaghan Townships	Verbal agreements – assist on as needed basis – no fee for services
	Cooperative bid for line painting services	Carroll Township & Monaghan Township	Bid agreement / shared costs
	Cinder & salt use	Carroll Township & Franklinton Borough	No established agreement – Carroll Township provides as needed

<b>TYPE</b>	<b>DESCRIPTION</b>	<b>COOPERATING MUNICIPALITIES</b>	<b>FORMAL AGREEMENT</b>
<b>RECREATION MAINTENANCE SERVICES</b>	Logan Park	Dillsburg Borough & Logan Park Authority	No written agreement
<b>SOLID WASTE SERVICES</b>	Garbage and recycling	Franklintown Borough & Monaghan Township	Contract with Waste Management
<b>SEWER SERVICES</b>	Dillsburg Area Authority	Dillsburg Borough, Franklintown Borough, Franklin & Carroll Townships, Monroe Township, Cumberland County	Formal contractual agreement / fee for service
<b>WATER SERVICES</b>	Dillsburg Area Authority  Franklintown Borough Water Authority	Dillsburg Borough, Franklin Township, & Carroll Township  Franklintown Borough & Franklin Township	Formal contractual agreement / fee for service

Source: Municipal interviews, June-2001.

### **Plans and/or Issues of the Municipal Service**

Municipal interviews conducted with the five municipal administrators revealed the following list of current and expected plans and/or issues facing the municipalities. These plans and/or issues are the basis for several strategies developed in Phase 3 of the planning process and reveal new opportunities for intergovernmental cooperation.

#### **Carroll Township:**

- ❑ Considering the addition of a Township manager.<sup>3</sup>
- ❑ Meeting the demands of additional growth and development. Given the propensity for development with the advent of sewage capacity, the Township may not have the funding, staff or other resources to adequately meet public works needs and demands associated with growth. Present day concerns include paving of three dirt roads, narrow roadways, heavy traffic volumes on Ore Bank Road, and roadway improvements at dangerous or flood-prone locations.
- ❑ Creating a capital reserve program for equipment purchases.

<sup>3</sup> Since the completion of this profile, the Township has hired a Township manager.

### **Franklin Township:**

- ❑ Meeting the demands of additional growth and development. Additional sewage capacity to the Township equates to more residential development.
- ❑ Controlling land use to ensure new land uses are compatible with adjacent existing land uses and to address sprawling residential growth.
- ❑ Administering and enforcing the State Uniform Construction Code (UCC)). The adoption of the UCC brings with it the need for an intergovernmental inspector or umbrella agency to administer and enforce the Code.

### **Monaghan Township:**

Monaghan Township recently completed a municipal comprehensive plan. Recommendations from the plan included:

- ❑ Giving consideration to the development of an official map – low priority
- ❑ Implementing a Capital Improvements Program (CIP) – medium priority
- ❑ Developing a new municipal complex – medium priority
- ❑ Ensuring that all new public facilities meet the requirements of the Americans with Disabilities Act (ADA) – high priority
- ❑ Identifying additional methods to share information with citizens – medium priority
- ❑ Evaluating the level of staffing provided to address planning and zoning needs within the Township – medium priority
- ❑ Budgeting funds to assist the Township officials, Planning Commission members and related boards in attending the PPA annual conference and other beneficial planning workshops and seminars.

### **Dillsburg Borough:**

- ❑ Streamlining and modernizing operations and services.
- ❑ Completing a detailed land use inventory and assessment as an initial element for downtown revitalization and perhaps the establishment of an historic district.
- ❑ Initiating Downtown Revitalization: in cooperation with the Dillsburg Strategic Planning Committee and the Dillsburg Area Business Association continue with efforts to obtain period street lighting and assist with façade improvements.
- ❑ Establishing a Downtown or Baltimore Street Corridor Historic District.
- ❑ Administering and enforcing the BOCA code. Having adopted a building maintenance code in February 2001, the Borough anticipates the need for regional codes enforcement officers with the passing of the state BOCA codes. The Borough

manager is evaluating potential cooperative arrangements. Issues include training, consistent enforcement, uniform applications, and funding. The Borough manager anticipates hiring a part-time building inspector to address some issues.

- ❑ Planning for a new Borough Hall. Since the current Borough facility is considered functionally obsolete, the Borough manager anticipates a new location for the facility within the next five years.

#### **Franklinton Borough:**

- ❑ Providing recreation programs for adults such as concerts, movies, lectures or other cultural activities within the region.
- ❑ Using regional resources to help promote, establish, or locate businesses and recreational opportunities.
- ❑ Managing growth and development. Sewage development will bring residential development immediately adjacent to the Borough. The type and quality of development will greatly impact the Borough.
- ❑ Exploring additional intermunicipal cooperative ventures.

### **Emergency Services**

The region's police, fire and ambulance (emergency medical services – EMS) services are provided from several sources. Two police departments offer multi-municipal services: Northern York County Regional Police Department covers Dillsburg Borough and Franklin Township, and Carroll Township Police Department covers that Township and Franklinton Borough and Monaghan Township.<sup>4</sup> The primary (first call) fire services include fire companies in Franklinton Borough, Dillsburg Borough, and Monaghan Township. The EMS service provider is located in Dillsburg Borough. Tables 5-5 and 5-6 provide a description and issues of each service. An issue affecting all service providers is the location of the region relative to contiguous counties, which leads to communication inefficiencies across county borders. Both Adams and Cumberland Counties operate on a 911 system separate from that in York County.

### **Recreation Facilities and Services**

The region has several recreation and park facilities available to residents for passive and active recreation. Publicly owned facilities include properties of the Northern York County School District, municipal parks, and the State Gamelands. Glifford Pinchot State Park is a major state facility within minutes from the region. Table 5-7 lists and describes each of these facilities.

In addition to these facilities are several privately owned facilities. Coover Park, located on Route 15 North, houses the Dillsburg Jaycees and includes a passive recreation facility frequently used for picnics. Quay Park is a small, pocket park located on North Baltimore Street in Dillsburg Borough. The park is owned by the Dillsburg Women's Club and commemorates the birthplace of Matthew Quay, an historic figure in the

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<sup>4</sup> See footnote 2.

**TABLE 5-5  
NORTHERN REGION POLICE SERVICE PROVIDERS**

<b>NAME OF FACILITY</b>	<b>CARROLL TOWNSHIP POLICE DEPARTMENT</b>	<b>NORTHERN YORK COUNTY REGIONAL POLICE DEPARTMENT</b>
<b>LOCATION</b>	555 Chestnut Grove Road	1445 East Canal Road - Dover Township
<b>FACILITY</b>	3,000 square feet - three offices, squad room, training/conference room, records room, evidence room, two locker rooms, two holding cells, prisoner processing room, two car garage and property room, and four space carport, backup generator.	Full-service facility - fully automated operations - automated finger printing with connection to Commonwealth Photo Imaging Network (plans to connect to National repository) - backup generators and other back-up resources
<b>SERVICE AREA / LEVEL OF SERVICE</b>	Carroll Township, Monaghan Township, and Franklinton Borough. Six hours per day for Monaghan Township and 1.25 hours for Franklinton Borough - payment based on service time. Respond to all police calls in the Township.	Dillsburg Borough and Franklin Township. Full time 24-hour day police coverage to the areas. Level of coverage depends on time of day, day of week, and season.
<b>AGREEMENTS</b>	Contracts for one or two years with notification by October 1 if no longer require services.	Contractual agreement - open ended self renews every year. Must have almost two-years notice to end contract.
<b>ORGANIZATION / STAFF/ VEHICLES</b>	10 sworn police officers, 1 clerical person, eight police cars - one four-wheel drive.	43 police officers - criminal investigators, photographer, videographer, wiretapper, arson investigators, accident reconstructionists - fleet of twenty vehicles with several four-wheel drive - service truck with remote radio capabilities and communications network.
<b>INCIDENTS</b>	Number of calls for the last three years - Carroll Township:1998 - 2126, 1999 - 2045, 2000 - 2078; Franklinton Borough -1998 - 157 calls, 1999- 191, 2000-145; Monaghan - 1998 -539, 1999- 494, 2000 - 530.	Number of reportable events for last three years - Dillsburg Borough: 1998- 1221, 1999 - 1213, and 2000 - 1099; Franklin Township: 1998 - 1100, 1999 - 1100, and 200 - 1099.
<b>FUNDING</b>	Municipal contracts, general funds from Carroll, state and federal funding - grants	Municipal contracts, state and federal funding - grants
<b>ISSUES</b>	Potential for merging services with other region municipalities, no other issues.	No issues at this point. Clearance rates (number of arrests by police relative to the number of crimes) are highest in the County.

Insert Table 5-6



Borough. The site includes a passive recreation area with a gazebo and is used for concerts during the summer months. The Monaghan Township Fire Company property includes a large multi-purpose field and pavilion available for rent for outdoor activities and events. In the middle of July, the Fire Company holds its annual festival on the grounds. The Range End Golf Course, located on Mountain Road, is a popular privately-owned course open to the public and includes an 18-hole course, driving range, restaurant (banquet facilities) and pool.

Recreation programming is provided by a variety of youth athletic associations, the Northern York County School District and the Senior Citizens Center. The Northern Community Task Force is exploring the use of the former Middle School as a site for a future Community Center. Active youth organizations in the region include, but are not limited to, the Dillsburg Area Soccer Association, Dillsburg Youth Baseball, Dillsburg Softball Association, the Northern Community Task Force (provides nonstructured youth programs – funded by donations), and Dillsburg Chapters of the Boy Scouts and Girl Scouts. A meeting held with these service providers and the Northern York County Intermunicipal Task Force revealed the following issue regarding youth programs: the need for more athletic fields and a place for children to meet after school.

The Northern York County School District provides an after school elementary and middle school athletic program in addition to adult education programs. The elementary program includes basketball, wrestling and volleyball. The middle school program includes football, field hockey, basketball, track and golf. The District athletic fields are utilized fully. A limited summer recreation program is available Monday through Friday from 9 a.m. to noon for district residents. The fee for the programs is offset by municipal contributions.

The Dillsburg Senior Activity Center, Inc. is located at 1 North 2<sup>nd</sup> Street in Dillsburg. The Center services are foremost social and secondarily administrative. Services include on and off-site recreational and fitness programs, regional travel offerings, educational and health seminars, health screenings, tax preparation programs, cultural offerings and administrative services to assist members with program applications. The Center serves daily lunches and meals-on-wheels in the Dillsburg and Wellsville areas. Membership is limited to individuals 60 years and older who are York County residents. Active members total approximately 50 persons. The biggest threat to the organization is inadequate revenues to continue operations. The primary source of funding is the York County Area Agency on Aging, which currently provides less than 50% of the total funding needed. The remaining funds are provided by municipalities, fundraisers, personal and civic donations, and a variety of small enterprises.

Other civic organizations in the region provide recreation and community programs. These organizations include: Dillsburg Lions Club, Trout Unlimited, GFWC – Dillsburg Women's Club, Dillsburg VFW, American Legion Post 26, Dillsburg Ministerium, the Northern York County Historic & Preservation Society (NYCHAPS), New Hope Ministries, the Dillsburg Kiwanis, the Dillsburg Jaycees, the Dillsburg Garden Club, Dillsburg Community Fair Association, and the Dillsburg Area Business Association. These organizations support and sponsor a number of community events, including the New Year's Eve Pickle Drop; Pickle Fest Art & Antique show/sale with Jaycees 5K Pickle Chase; NYCHAPS pig roast and neighborhood yard sales; Business Fair; Farmers Fair; holiday town and country tours; and Light-up Night community tree lighting.

Insert table 5-7



## **Educational Services**

The Northern York County School District (Northern) is the sole provider of public education in the region. The public school system plans for facility and program needs. Communication between municipalities and the School District is important to enable consistency in municipal-level and educational planning activities.

Five of the six Northern school facilities are located in the region with three in Carroll Township at the educational complex south of Dillsburg on PA 194 (High School, Middle School and Northern Elementary School). The Dillsburg Elementary School is located on Chestnut Street in the Borough. The South Mountain Elementary School is located in Franklin Township at the intersection of South Mountain and Twin Hills Roads.

The School District is undergoing a major building program, which began approximately five years ago. The South Mountain Elementary School opened in 1999; its primary service area is the communities west of Route 15 in Franklin, Monaghan and Carroll Township. The capacity of the new school is 625 students; current enrollment is 550 students. In addition to the new elementary school, the District currently is building a new high school and renovating the existing high school to become the future home of the Northern Middle School. Several ideas are being explored for the use of the existing middle school. With the building of these facilities, the District will be able to meet future enrollment projections.

In addition to planning for facilities, each public School District completes a strategic plan that outlines objectives and major activities to be completed by the district over the short and long-term. Often, planned activities have a correlation with municipal and multi-municipal comprehensive plans. These activities become the basis for intergovernmental cooperation.

## **Library Services**

The region's library services are provided by the Dillsburg Area Public Library. The facility is located at 17 South Baltimore Street in Dillsburg, Pennsylvania. The library is a member of the York County Library System. Access to the library's approximate 20,000 books and staff is Monday to Thursday, 10 a.m. to 8 p.m., and Friday and Saturday, 10 a.m. to 5 p.m..

Washington, Warrington, Franklin, Carroll and Monaghan Townships, Dillsburg, Franklinton, and Wellsville Boroughs are part of the library's service area. Funding for the library is provided, in part, through municipal contributions and fundraisers. One librarian and five volunteers staff the library. No more than two volunteers are on location at one time.

Numerous educational and informational activities, classes, story-times, and other programs are offered. Dillsburg Area Public Library patrons include people of all ages with recent local trends toward children of "stay at home" parents and seniors.

Library needs include: adding space to meet the needs of a growing population, adding bookcases, organizing a "Friends of the Library Association," promoting services to new residents, and staffing to assist in using the interlibrary loan system.

These community services and facilities provide many challenges and opportunities for the municipalities of the Northern Region. Building on these assets and addressing the issues will be the mission of subsequent phases of the planning process.